



Juvenile Justice and Delinquency Prevention Commission
April 27, 2021 | 5:15pm – 7:15pm
Remote Access Only – Public participation instructions attached

AGENDA

Public comment will be accommodated under Item II for items not on the agenda. The Commission requests that members of the public, who wish to comment on items on the agenda, submit a request to the Chair prior to the start of the meeting so that they may be recognized at the appropriate time.

I. Administrative Business (5:15-5:25)

- a. Call to Order
- b. Roll Call and Establish Quorum
- c. Welcome and Introductions
- d. Agenda Review and Approval
- e. Approval of Minutes of March 30, 2021

II. Oral Communications (5:25-5:30)

This item provides an opportunity for public comment on items not on the agenda (Time limit – two (2) minutes per person). There will be opportunity for public comment on agenda items as they are considered.

III. Updates (5:30-6:00)

- a. Court (Jakubowski)
- b. Private Defender Program (Rayes)
- c. District Attorney's Office (Cho)
- d. Behavioral Health & Recovery Services (Pena)
- e. County Office of Education (Littrell)
- f. Probation (Clark, Stauffer)
- g. Medical (Isaac)

IV. Inspection Sign-Up (Flores) (6:00-6:05)

V. Alternatives to Incarceration Recommendation to BOS (6:05-6:15) (Bocanegra, Labouisse)

VI. Social Media Update (Rasmussen) (6:15-6:20)

VII. Peer Court & Vote (Willis) (6:20-6:25)

VIII. 2021 Project Plan Updates (6:25-7:00)

- a. Communicate with Elected Officials (Bocanegra, Labouisse)
- b. Diversion Programs in San Mateo County (Swope, Willis, Winter)
- c. Analyze After School Programs (Barrack, Flores)
- d. Create Dashboard to Monitor Data (Barrack, Telleria, Willis)
- e. Outreach to Underserved Youth/Families (Rasmussen, Telleria)
- f. Lessons Learned During COVID-19 (Nori, Rasmussen, Wilson)

Hon. Susan Etezadi
Presiding Juvenile
Court Judge, Superior
Court

Judith Holiber
Deputy County
Counsel

Commissioners

Antoinette Barrack
Co-Chair

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Paul Bocanegra

Monroe Labouisse

Sathvik Nori

Johanna Rasmussen

Susan Swope

Sonoo Thadaney

Austin Willis

Douglas Winter



- IX. Commission Report Outs (7:00-7:15)**
- a. Youth Commission (Nori & Willis)
 - b. Membership (Wilson)
 - c. Legislation (Bocanegra)
 - d. Community Ambassadors (all)

JJDPC Meeting, April 27, 2021 – Public Participation Instructions

Pursuant to the Shelter in Place Orders issued by the San Mateo County Health Officer and the Governor, and the CDC's social distancing guidelines which discourage large public gatherings, the Juvenile Justice and Delinquency Commission's meetings will be held remotely with public access available by videoconference.

Topic: JJDPC April Meeting

Time: April 27, 2021, 5:15 PM Pacific Time (US and Canada)

Join Zoom Meeting

<https://us02web.zoom.us/j/86064041630?pwd=dFRFcmM4enRLV3MwS0Jrc29oUCs0QT09>

Meeting ID: 860 6404 1630

Passcode: 742495

One tap mobile

+16699006833,,86064041630#,,,,*742495#

Dial-in: +1 669 900 6833

Meeting ID: 860 6404 1630

Passcode: 742495

We highly recommend you use a computer or iPad type device and activate the camera feature vs. calling in only on audio. To call in via phone (preferably, but not necessarily with a camera), see instructions below.

**Next Meeting: Tuesday, May 25, 2021, 5:15 – 7:15 p.m.
Location: Online via Zoom**

MEETINGS ARE ACCESSIBLE TO PEOPLE WITH DISABILITIES. INDIVIDUALS WHO NEED SPECIAL ASSISTANCE OR A DISABILITY-RELATED MODIFICATION OR ACCOMMODATION (INCLUDING AUXILIARY AIDS OR SERVICES) TO PARTICIPATE IN THIS MEETING, OR WHO HAVE A DISABILITY AND WISH TO REQUEST AN ALTERNATIVE FORMAT FOR THE AGENDA, MEETING NOTICE, AGENDA PACKET OR OTHER WRITINGS THAT MAY BE DISTRIBUTED AT THE MEETING, SHOULD CONTACT SECRETARY TONY BURCHYNS (650) 312-8878 AT LEAST 72 HOURS BEFORE THE MEETING AS NOTIFICATION IN ADVANCE OF THE MEETING WILL ENABLE THE COUNTY TO MAKE REASONABLE ARRANGEMENTS TO ENSURE ACCESSIBILITY TO THIS MEETING AND THE MATERIALS RELATED TO IT. ATTENDEES TO THIS MEETING ARE REMINDED THAT OTHER ATTENDEES MAY BE SENSITIVE TO VARIOUS CHEMICAL BASED PRODUCTS.

If you wish to speak to the Committee, please fill out a speaker's slip. If you have anything that you wish distributed to the Committee and included in the official record, please hand it to the County Manager who will distribute the information to the committee members.



COUNTY OF SAN MATEO
Juvenile Justice and Delinquency Prevention Commission
222 Paul Scannell Drive • San Mateo, CA 94402

Minutes of the Juvenile Justice & Delinquency Prevention Commission

March 30, 2020 | 5:15-7:15 pm
Remote Meeting

MINUTES

Commissioners Present: Toni Barrack, Co-Chair; Debora Telleria, Co-Chair; Rebecca Flores, Administration Vice Chair; Melissa Wilson, Membership Vice Chair; Paul Bocanegra; Monroe Labouisse; Sathvik Nori; Susan Swope; Douglas Winter; Johanna Rasmussen; Austin Willis

Commissioners Absent: Sonoo Thadaney (leave of absence)

Additional Attendees:

Judge Susan Etezadi– Juvenile Court	Aurora Pena – Behavioral Health & Recovery
Jehan Clark – Probation	Ligia Andrade Zúñiga – SMUHSD Board of Trustees
Melanie Stauffer – Probation	Chelsea Bonini – Commission on Disabilities
Sharon Cho – District Attorney’s Office	Deborah Adelman – Community Member
John Fong – Children & Family Services	Lulu David – Potential Youth Commissioner
Ameya Nori – Youth Commission Liaison	Rocsana Enriquez – Potential Commissioner
Kate Hiester – Fresh Lifelines for Youth	Missy Hart – Potential Commissioner
Susie Rivera – Fresh Lifelines for Youth	Steve Heryford – Rasmussen Guest
Jasmine Davis – Santa Clara County Probation	Karin Huber-Levy – Potential Commissioner
Estefani Herrera – YAC Presenter	Clara Jaeckel – Community Member
Aydeth Ramirez – YAC Presenter	Victor Lecha III – Potential Commissioner
Jairo Bustos – Fresh Lifelines for Youth	Frankie Mascarane—Potential Youth Commissioner
Yuni Cisneros – Fresh Lifelines for Youth	Spencer Morse-deBrier – Potential Commissioner
Melissa Poling – Fresh Lifelines for Youth	Angelina Parker – Potential Youth Commissioner
Brianna Ramos – Fresh Lifelines for Youth	Ken Preiser – Community Member

I. Administrative Business

- a. **Call to Order:** Co-Chair Barrack called meeting to order at 5:15 p.m.
- b. **Roll Call and Establish Quorum:** A quorum was established at 5:15 p.m.
- c. **Welcome and Introductions**
- d. **Agenda Review:** Approved as distributed.
- e. **Approval of February Minutes:** Approved as amended to specify amendments to January minutes and correct typos
- f. **Consideration of JJDP Commission Applications**



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- Commissioner Labouisse moved to vote on the interview committee's recommended candidates individually. Seconded by Commissioner Swope. Motion passed unanimously.
- Motions to move forward with application process for Karin Huber-Levy and Victor Lecha III passed unanimously,
- Motions to move forward with application process for Rocsana Enriquez passed with 10 votes in favor and one abstention.

II. Oral Communication: *None*

III. FLY, Youth Advisory Council

- a. Susie Rivera, FLY VP of Youth Voice and Executive Director of Santa Clara County and her team gave a presentation on their Santa Clara Youth Advisory Council (YAC) program. The YAC is a collaboration between FLY and the Santa Clara Probation Dept. It is youth designed and driven and provides for the inclusion of youth voice into system processes and practices. The program is for Santa Clara County youth between 17-24 who are formerly system involved.

IV. Updates and Trends

- a. **Juvenile Court** (Judge Etezadi)
 - 13 youth in custody. Continuing to be heard via Zoom and in-person if desired.
- b. **Private Defender Program** (Reyes)
 - No update.
- c. **District Attorney Office** (Cho)
 - No update.
- d. **Behavioral Health & Recovery Services** (Pena)
 - Continuing teleservice with clients in hall and in the community.
- e. **County Office of Education** (Littrel)
 - No update.
- f. **Probation** (Clark and Stauffer)
 - There are 13 youth in YSC, six youth at Camp Kemp and five at DJJ; 238 total youth on informal/formal probation; 90 new investigation/intake cases; 14 youth on EMP; three youth in placement, and nine youth on AB12.
 - Began administering COVID vaccines last week for youth who wanted it; some opted out. Staff have all been vaccinated.
 - Resumed some in-person programming and continuing to offer in-person and video visits.



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- Probation continues to go out in the field to visit youth. They are handing out the JJJPC Parent Guidebook to families.

V. Inspection Sign Ups (Flores)

- Postponed until April meeting.

VI. Social Media Proposal (Rasmussen)

- Commissioner Rasmussen presented the new JJJPC social media plan. She will follow-up with County Counsel and the County for guidance and assistance setting up new social media accounts.

VII. 2021 Project Plan Updates

- a. Outreach to Elected Officials (Labouisse, Bocanegra)**
 - Held four introductory meetings in March to outline our strategic plan. Met with San Mateo County LatinX Democratic Club; James Coleman, South San Francisco Council Member; Amourence Lee San Mateo Council Member and Joe Goethals, San Mateo Council Member
- b. Advocate for Alternatives to Youth Incarceration (Labouisse, Bocanegra)**
 - Advocating for alternatives to detention and drafting a recommendation to the Board of Supervisors on concrete next steps, which will be voted on at the April JJJPC meeting.
- c. Diversion Programs in San Mateo County (Swope, Winter, Willis)**
 - Committee met on March 5 and are liaising with other projects to coordinate outreach to police departments.
- d. Analyzing After School Programs (Barrack, Flores)**
 - Prepared catalog of after school programs and now checking them against high need areas as defined by CCCS. Interviewing providers including the Boys & Girls Club, Redwood City Parks & Rec; identifying advocacy groups and tracking legislation regarding grants.
- e. Dashboard Project (Barrack, Telleria, Willis)**
 - Created wish list for data dashboard covering all areas of juvenile justice.
- f. Outreach to Underserved Youth and Families (Telleria, Rasmussen)**
 - Met with Probation to discuss the possibility of creating a Youth Advisory Council (YAC). Chief Keene was receptive to idea. Asked FLY to showcase their YAC program in Santa Clara County at March JJJPC meeting



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- Working with East Palo Alto Razorback youth rugby team to secure funding and support from neighborhood CBOs
- Reaching out to police to get better idea of what is happening in underserved areas
- g. Lessons learned about COVID-19 (Wilson, Rasmussen, Nori)
 - Have been interviewing system partners.
- h. Truancy Project (Swope)
 - Erika Rincón from SMC Get Healthy San Mateo briefed the team on the section of the CCCS project that relates to truancy. The problem is getting funding for their recommendations. The team will meet again in April to discuss and create new project plan.

VIII. Community Ambassador and Coordinator Reports

- a. JJCC Update: Probation submitted their DJJ Realignment Plan to the Board of Supervisors on March 23 for approval. It was removed from the agenda and is scheduled for a study session, which has yet to be scheduled.
- b. San Mateo County Child Abuse Prevention Council Update: April is Child Abuse Prevention month. Commissioner Swope has a link to a child abuse prevention outreach toolkit. COVID has increased domestic violence and divorce rates.
- c. Youth Commission Update: Looking for new members. They have 10-12 openings.
- d. Santa Clara County JJC Update: Santa Clara County has an ombudsman position which does a lot of work in the area of juvenile justice. This may be something to look at for San Mateo County, perhaps as a future project for the JJDPC.

IX. Announcements: Stanford's 2nd Annual Teaching Cannabis Awareness & Prevention Virtual Conference 2021 is scheduled for April 27-28. The County Office of Education will pay for Commissioners to attend.

Meeting adjourned 7:13 p.m.

Next Meeting: Tuesday, April 27, 2021

Hon. Susan Etezadi
Presiding Juvenile
Court Judge, Superior
Court

Judith Holiber
Deputy County Counsel

Commissioners

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Co-Chair

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San Mateo County
Juvenile Justice and Delinquency Prevention Commission
222 Paul Scannell Drive
San Mateo, CA 94402
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DRAFT

April 29, 2021

San Mateo Board of Supervisors
c/o Mike Callagy, Clerk of the Board
400 County Center
Redwood City, CA 94063

Re: Recommendation that the County form the Alternatives to Institutional Detention ("AID") for Juveniles Working Group

Dear San Mateo County Board of Supervisors,

The mission of the Juvenile Justice and Delinquency Prevention Commission (JJDP) is to be a public conscience in the best interest of juveniles and to promote respect for the human dignity of all minors who enter the juvenile justice system.

To that end, the Commission recommends that the County should in 2021 begin the process of transitioning its places of detention for youth away from penal institutional design, as significant parts of the County's Youth Services Center are currently designed, and towards settings that are less traumatizing for youth and more therapeutic and homelike. In parallel, the County should expand community-based alternatives to detention, including diversion, and invest more in the behavioral health, substance abuse treatment, educational and vocational services needed to support, and appeal to, youth who do enter or who may enter the juvenile justice system.

In order to begin that process of transition and to determine what investment in alternatives and services for youth are needed, the Commission recommends that the Board of Supervisors create before the end of June 2021 the AID Juveniles Working Group. We also respectfully submit a draft resolution for the Board, which outlines the arguments for beginning that process now and the details for how the AID Juveniles Working Group would operate.

We are available to answer whatever questions you may have about our recommendations, and we look forward to working with you, the San Mateo Superior Court, and all of the County departments necessary to begin this important process of moving San Mateo County towards a more rehabilitative, care-first model of juvenile justice.

On behalf of the JJDPC,

Monroe Labouisse
Commissioner, JJDPC
Committee Chair, Alternatives to Detention

Paul Bocanegra
Commissioner, JJDPC
Alternatives to Detention Committee

/s/ Antoinette Barrack
Antoinette Barrack
Co-Chair, JJDPC

/s/ Debora Telleria
Debora Telleria
Co-Chair, JJDPC

cc: John Keene, Chief Probation Officer
Susan Etezadi, Presiding Judge of the Juvenile Court

RESOLUTION NO. ____

BOARD OF SUPERVISORS, COUNTY OF SAN MATEO, STATE OF CALIFORNIA

* * * * *

RESOLUTION DIRECTING THE COUNTY TO ESTABLISH THE ALTERNATIVES TO INSTITUTIONAL DETENTION (“AID”) FOR JUVENILES WORKING GROUP, AND TO AUTHORIZE THE RESOURCES NECESSARY TO SUPPORT IT; AND TO DEVELOP BY DECEMBER 31, 2023 A REHABILITATIVE, CARE-FIRST MODEL FOR JUVENILE JUSTICE, WHICH WOULD INCLUDE ENOUGH THERAPEUTIC, NON-INSTITUTIONAL PLACES OF DETENTION, AGREED TO BY THE SUPERIOR COURT, TO SERVE ALL DETAINED YOUTH, AND WOULD INCLUDE MORE COMMUNITY-BASED ALTERNATIVES TO DETENTION

RESOLVED, by the Board of Supervisors of the County of San Mateo, State of California, that

WHEREAS, youth in the juvenile justice system have experienced disproportionate amounts of childhood trauma in their lives in and outside of the juvenile justice system and are dealing with mental health and substance abuse issues which if unaddressed will likely prevent them from leading healthy and productive lives. In 2020, the San Mateo County Probation Department (“Probation”) and San Mateo County Juvenile Justice Coordinating Council published a Local Action Plan for 2020-2025 (“Probation’s LAP”), which states, “Similar to the last LAP, the most pressing priority identified by stakeholders ... is the behavioral health of at-risk youth. Approximately 70% of youth in the juvenile justice system are diagnosed with a mental health disorder” (p. 24). It also states, “Approximately 93% of detained youth, in general, were estimated to have experienced at least one of eight traumatic experiences including having seen or heard someone get badly hurt or killed, having been threatened with a weapon, and being in a situation where they thought they or someone close to them was going to be badly hurt or die” (pp. 25-26).

WHEREAS, if the mental health and substance abuse issues of justice-involved youth are not addressed, those youth are more prone to re-offend. Probation’s LAP states, “Lack of access or delays in treatment can make youth more vulnerable to engaging in behaviors that brought them in contact with the juvenile system” (p. 24). It also states, “When substance abuse problems go untreated, recidivism rates increase, including violent, severe, and chronic offending” (p. 28).

WHEREAS, youth in the County of San Mateo (the “County”) are detained at the San Mateo County Youth Services Center (the “YSC” or “Juvenile Hall”), an institutional place of detention for juveniles located at 222 Paul Scannell Drive in San Mateo, California. The YSC

was built in the early-2000's, and completed and opened in August 2006 with a capacity to house 180 youth offenders. The YSC was commissioned by the County at a time when juvenile crime and gang involvement had been rising and there was national concern for the public safety risks posed by juvenile offenders. The YSC was built with good intentions for providing a rehabilitative environment for juveniles, featuring modern educational, athletic and medical facilities, to be consistent with California Welfare and Institutions Code 851 which states that a juvenile hall "shall not be treated as a penal institution [and] shall be a safe and supportive homelike environment", but it was also designed with features of institutional detention such as metal furniture and concrete floors inside locked cells and barbed wire on top of perimeters.

WHEREAS, in the time since the YSC was built, our understanding of the impact of trauma within and outside of the justice system on youth has advanced. The YSC was built before the research on juvenile detention and rehabilitation which informed 2012 landmark legal changes, the Supreme Court case *Miller v. Alabama* and California Senate Bill 9. Probation's LAP states that "existing mental health problems can be exacerbated with institutionalization. Mental health issues can get worse due to trauma, delayed access to treatments, or separation from family and support systems" (p. 24). To support this statement, Probation's LAP cites a 2017 review of literature by the federal Office of Juvenile Justice and Delinquency Prevention in Washington D.C., which includes a reference to a 2016 study by the National Institute of Justice which found that "for juveniles in correctional facilities, being placed in ... restrictive housing also has the potential to worsen mental health issues."

WHEREAS, understanding this recent research, Probation and the Probation staff of the YSC have tried wherever possible to make changes in the living conditions of youth held at the YSC in order to lessen the trauma of incarceration. The YSC staff have consistently received praise in annual inspection reports by the San Mateo County Juvenile Justice and Delinquency Prevention Commission (the "JJJPC") for their support of youth at the YSC. Despite their good work, however, youth at the YSC continue to live in an institutional detention setting and the rooms they sleep in, and spend a significant amount of time in, are jail cells.

WHEREAS, in the time since the YSC was built, juvenile crime and incarceration have dropped dramatically, leading to a significant underutilization of the large investment by the County in the YSC. Probation's LAP notes a 73% drop in the juvenile arrest rate in California since 2007 and that the number of youth in detention in California was estimated to be about 19,000 in 2000 and about 4,500 in 2019, a greater than 76% drop (p. 7). Probation's LAP states that from 2014-2018, juvenile misdemeanor arrests in San Mateo County dropped by about 50% and status offense arrests dropped by more than 80% (p. 17). According to the Board of State and Community Corrections, the average population of the YSC was 64 in 2018 and 50 in 2019. Reports provided to the JJJPC by Probation at the end of 2019 and beginning of 2020, before the COVID-19 pandemic, showed the population of the YSC to be on average about 40 youth, including youth waiting in the YSC prior to the disposition of their cases in the San Mateo Superior Court Juvenile Branch (the "Court"). Because of changes in booking policies due to the COVID-19 pandemic, by the end of 2020 and in the beginning of 2021, the population of the YSC had dropped to well under 20.

WHEREAS, the annual budget of the YSC is \$20 million, which is greater than \$1 million per youth per year at today's YSC population, and even at pre-pandemic population levels greater than \$500,000 per YSC resident. The YSC was completed in 2006 at a cost of \$148 million, the largest construction project undertaken by the County in its history up to that point. When the YSC was opened, San Mateo County Supervisor Jerry Hill was quoted in the East Bay Times stating that "the facility will cost the county less money in the long run, as it costs about \$120,000 a year to house a child through the California Youth Authority." In 2016, the San Mateo County Grand Jury expressed concern about the cost of detaining youth in juvenile facilities, at a time when the average population in the County's juvenile facilities was over 100 and the cost per youth was under \$200,000 per year. San Francisco County passed an ordinance in 2019 requiring the county to close its juvenile hall, citing cost as one reason; their youth population in juvenile hall had dropped significantly, increasing its cost per child per year to \$279,500.

WHEREAS, while the County is spending an inordinately high amount per youth on the YSC, behavioral health services are, according to Probation's LAP, "chronically underfunded." Probation's LAP states that "it is imperative to effectively address mental health issues in justice-involved youth to improve the health and future livelihood of the youth and the safety of the community at large. [However,] behavioral health is chronically underfunded and understaffed, with reports that youth remain on waitlists for months before accessing vital services, particularly youth requiring services in Spanish" (p. 24). Probation's LAP states also that "stakeholders highlighted that there are significant barriers in accessing mental health treatments for at-risk youth" (p. 22).

WHEREAS, San Mateo County has limited availability of small, non-institutional places that are appropriate as therapeutic alternatives to institutional detention. For girls, there is Camp Kemp, a 30-bed facility next to the YSC where Probation runs the G.I.R.L.S. Program but which currently houses fewer than five County youth. For boys, however, no such equivalent exists after the closure in 2019 of Camp Glenwood in La Honda. The JJDPC in a 2020 report on substance abuse programs for youth in the County found that there are no long-term "inpatient substance abuse programs for youth under the age of 18" or for young adults who are over 18. Probation's LAP states, "Some incarcerated youth noted that they would like an alternative to returning to their prior living situation, but there is currently no support to help house older youth who would benefit from a more supportive or therapeutic living situation" (p. 47). The JJDPC 2020 report concluded, "Many of the providers we interviewed believe that longer-term residential programs in a non-jail setting, especially for treating substance abuse, are needed, and pointed to Camp Kemp for girls as a model."

NOW, THEREFORE, IT IS HEREBY DETERMINED AND ORDERED that the County establish the Alternatives to Institutional Detention for Juveniles Working Group (the "AID Juveniles Working Group" or the "Working Group"). The purpose of the AID Juveniles Working Group is to create a plan or plans to:

1. develop a rehabilitative, care-first model for juvenile justice in San Mateo County, which would include:
 - a. therapeutic, non-institutional place(s) of detention for youth who are required by the Court to be detained, as alternative(s) to the YSC in its current state as an institutional place of detention;
 - b. expanded and strengthened therapeutic alternatives to detention, which may also be made available to youth who are wards of the Court;
2. reinvest monies saved, if any, by discontinuing detention of youth at the YSC in its current state as an institutional place of detention, into the alternatives named above, and into the appropriate mental health, substance abuse, and educational and vocational services needed by those youth; and
3. preserve and protect the roles of the current staff of the YSC in supporting youth in the County through continued employment with the County in equivalent positions, or in other positions in the County of their choosing, with equal or greater compensation.

BE IT FURTHER RESOLVED that the County Manager and the AID Juveniles Working Group should work together and coordinate with all appropriate County agencies and departments in order to complete the Working Group's business by December 31, 2023. The Board of Supervisors (the "Board") also directs all appropriate County agencies and departments the County Manager and the Working Group deem necessary to participate to cooperate fully with the Working Group by providing all data, information and reports necessary for the Working Group to complete its business in a timely fashion.

BE IT FURTHER RESOLVED that in carrying out its business, the Working Group will be guided by the following principles:

1. A juvenile justice system should balance positive youth development, family and community health, public safety, and victim restoration.
2. Institutional detention has negative impacts on youth, no matter how short or long their time in detention, whether held briefly while awaiting disposition or serving long-term sentences for more severe offenses. It also has a negative impact on their families. Because of both, it also has a negative impact on the health of their communities.
3. The juvenile justice system's goal of positive youth development and rehabilitation is ideally accomplished with the active involvement of a youth's family and so is best accomplished in a setting in their community and where youth and family have the most access to each other possible.
4. Youth in the juvenile justice system and their families should have a role in identifying what kind of support would be most helpful to them, with ongoing opportunities by youth and families to evaluate the quality of support they receive.
5. Recent developments in our understanding of neuroscience and child development have shown that all youth can grow and develop and be rehabilitated, even if they have committed very serious crimes, and even if they are transitional age youth who are legally adults. No youth is beyond being saved.

6. Many, if not most, justice-involved youth require developmentally appropriate, trauma-informed programs and services administered by professionals in education and behavioral health. Ideally youth would be encouraged and supported to easily engage with those services, while involved with the justice system, while transitioning out, and thereafter as needed to sustain positive development.
7. The significant annual investment by the County in the YSC would be better spent in the communities where justice-involved youth live, to support them and their families, focused on educational, vocational, mental health and substance abuse programs and services.
8. In the interest of community health and victim restoration, a restorative justice approach to the rehabilitation of justice-involved youth is preferred. Wherever the parties are willing, an effort should be made to facilitate reconciliation between youth, victims of crimes and their community at large.
9. If in order to balance the needs of youth and their families with the needs of public safety, the community and victims, a youth must be removed from their family and community, then that youth should stay in the County and be placed as close to their family and community as possible.
10. YSC staff whose jobs may be impacted by changes to the YSC should be given the opportunity, consistent with civil service rules, to transfer to other jobs with the County, or to similar jobs in the County, with equal or greater compensation.

BE IT FURTHER RESOLVED that the Working Group will consist of 15 members (the “Members”) as set forth below:

- Seats 1 and 2 will be held by persons under the age of 30 who were previously detained or incarcerated at the YSC.
- Seat 3 will be held by a parent or guardian of a person who is or was detained as a youth at the YSC.
- Seats 4 and 5 will be held by representatives of community-based nonprofits that serve justice-involved youth in the County.
- Seat 6 will be held by a Commissioner on the JJDP.
- Seat 7 will be held by an expert in juvenile justice reform with experience in the development of alternatives to detention.
- Seat 8 will be held by an expert in the design of small, rehabilitative, and education-focused centers that meet the needs of youth who, following arrest or detention, cannot return to their homes or communities.
- Seat 9 will be held by an expert in best practices for serving youth with mental illness and substance abuse issues, and with experience serving the juvenile justice population, preferably an employee of the County’s Behavioral Health and Recovery Services (“BHRS”).
- Seat 10 will be held by the County’s Deputy Superintendent of Education for the Educational Services Division or another designee of the County Superintendent of Education.
- Seat 11 will be held by a non-management employee of the YSC.

- Seat 12 will be held by the County's Deputy Chief Probation Officer for the Juvenile Division or their designee.
- Seat 13 will be held by the County's Deputy District Attorney for the Juvenile Branch or their designee.
- Seat 14 will be held by the County's Private Defender Program's Managing Attorney for the Juvenile Division or their designee.
- Seat 15 will be held by a representative of the Court if the Court so chooses. While the Court is not required to provide a representative to hold this seat, it shall be invited to do so.

BE IT FURTHER RESOLVED that Seats 1 through 9 will be appointed by the Board, but only after a reasonable period of publicizing the existence of the Working Group in communities in the County disproportionately affected by the juvenile justice system, and after a reasonable period of soliciting applications from residents in the County who wish to serve on the Working Group.

BE IT FURTHER RESOLVED that the Working Group will be organized, and that the Members will serve, according to the following rules:

1. The Members will serve at the pleasure of the Board and may be removed by the Board at any time. Any vacancies in Working Group seats 1-9 will be filled by the Board. Members will serve from the time of their appointment by the Board and until the termination of the Working Group as described below.
2. Service on the Working Group by the Members will be voluntary, although Members may receive a reasonable stipend for expenses incurred to serve. Any nonexempt County employees who are Members may include time spent on the Working Group in their reported hours.
3. Only the Members will have voting rights in the Working Group.
4. The first order of business of the Working Group will be to elect a Chairperson to lead the business and meetings of the Working Group.
5. The Members may form subcommittees of the Working Group and may invite participation from County residents and others who are not Members on the subcommittees. While all participants on subcommittees may vote on recommendations by subcommittees to the Working Group, only the Members have the authority to adopt recommendations of subcommittees by a vote of the Members.
6. Subject to the funding for the Working Group provided by the Board in Section 5, the County Manager will hire and make available to the Working Group an outside consultant with expertise in juvenile justice reform, program evaluation, data analysis, youth development, development of alternatives to detention, and juvenile justice systemic change. The outside consultant shall advise the Working Group, and, to the extent desired by the Working Group, may facilitate its meetings and compile required reports on behalf of the Working Group.
7. Subject to the budget of the County Manager's Office, the County Manager will also provide staff to support the Working Group with administrative matters.

8. The Working Group will meet at least once a month until the termination of the Working Group as described below. The Working Group will strive to schedule meetings at times most convenient to all Members.
9. Seven Members will constitute a quorum for Working Group meetings.

BE IT FURTHER RESOLVED that the Working Group will have the following duties, and powers to carry out those duties. The Working Group shall:

1. Conduct a needs assessment of youth currently in and usually sent to the YSC.
2. Design a non-institutional center for detention when detention is deemed necessary by the Court.
3. Determine the alternatives to detention in the community needed to serve adequately all youth currently in or who would otherwise be sent to the YSC, and all youth otherwise under the supervision of Probation, the County Sheriff or city police departments in the County.
4. Develop a plan where needed for the transfer of all YSC staff to new roles.
5. Develop a reinvestment plan for any monies potentially saved when the County does not detain youth at the YSC in its current state as an institutional place of detention.
6. Publish status reports at least every six months.

BE IT FURTHER RESOLVED that the Working Group will end its business and the Members' terms on the Working Group will terminate at the time when the County has opened and made operational a non-institutional place or places of detention, approved by the Court and adequate to serve the needs of the Court to detain youth when necessary, and when the County has put in place adequate therapeutic programming and services for when detention is not necessary.

BE IT FURTHER RESOLVED that in passing this Resolution, the Board does not intend in any way that the result of the Working Group's plan be the reduction of or laying off of staff at the YSC. It is the intention of the Board that the staff at the YSC, if the facility itself is not redesigned to be a therapeutic, non-institutional facility, be placed in new jobs with the County, preferably with Probation, with at least equal compensation, supporting youth, or working in new roles of the staff members' choosing. It is the position of the Board that youth who are detained at the YSC deserve more of the County's time and investment, not less. To that end, it is counter to the purpose of this Resolution to reduce the support of those youth by the YSC staff. It is the preference of the Board that the staff of the YSC be placed in new roles supporting the same youth in alternative places of detention or working in programs that are community-based alternatives to detention.

BE IT FURTHER RESOLVED that the Working Group will require funding in order to conduct its business: to pay for the Member stipend and for the outside consultants provided for in this Resolution, for Working Group materials and services, and for other needs as requested by the Working Group and approved by the County Manager or where necessary the Board of Supervisors. Therefore, the Board of Supervisors hereby authorizes and directs the County

Manager to make available to the Working Group funds from the County General Fund necessary for the Working Group to conduct its business from the date of passage of this Resolution and until the termination of duties of the Working Group outlined above. After electing a Chairperson and developing a plan of work for the Working Group, the Working Group should develop a budget to be approved by the County Manager where able without the Board of Supervisors, and if necessary return to the Board of Supervisors for approval.

JJDPC Project Plan - Peer Court

3/31/21

Co-Leads:

Commissioners: Austin Willis, Melissa Wilson, Victor Lecha

Volunteers: Celia Slavet, Angelina Parker, Steve Duddy

Short Description and Goals

This project will establish a peer court program in San Mateo County to divert young people from the county juvenile justice system. By implementing the restorative practices of the Marin County Youth Transforming Justice model of peer court in San Mateo County, the project will work to construct a lasting program for youth in San Mateo County.

Deliverables and Project End Date

The project will end with the successful gathering and maintenance of cases in Peer Court by December 2021. San Mateo County Peer Court is expected to continue far into the future.

Steps Required

1. Identify and train youth volunteers (in process with end date in July)
2. Identify funding sources and secure funding (in process)
3. Locate schools in which to pilot the program (in process)
4. Explore with Probation and local law-enforcement how peer court might fit into informal probation or diversion programs
5. Define breadth of services and service-delivery partners
6. Hire a case manager

By late 2021, we hope to begin holding hearings.

We will report every two months on developments such as numbers of youth volunteers, data on recidivism, connections with government agencies, new restorative plan components, etc.

Partners

- YTJ
- FLY
- SMC Probation
- SMC BoS
- SMC DA's Office
- SMC Juvenile Court
- SMCOE
- SMCYC
- Police departments and Sheriff's Office
- Private Defender's Office